

City Council Meeting December 4, 2023





Mayor Hooks

Call to Order and Moment of Silence





Mayor Hooks

Approval of Minutes-November 6, 2023 Regular Meeting





Stephanie Shaw, City Clerk

Report of the Election Results and Acceptance by City Council





Oaths of Office of Elected Officials –

Mayor Elect Ed Hooks
Councilmember Elect Katie Burkholder
Councilmember Elect Sean Ewing





Mrs. Shaw

Appointment of Mayor Pro Tem and Oath of Office





CONGRATULATIONS Omega and Brenda Wilson





Sponsored by Amazing Grace Etiquette/The Corbett Foundation and Rehkamp Global Enterprises **Presidential Lifetime Achievement Award**



CONGRATULATIONS Ashley Ownbey



2023 Local Government Federal Credit Union/Civic Fellow Mebane Development Director

SCHOOL OF GOVERNMENT



PROCLAMATION HONORING:







Mayor Hooks

Public Comments



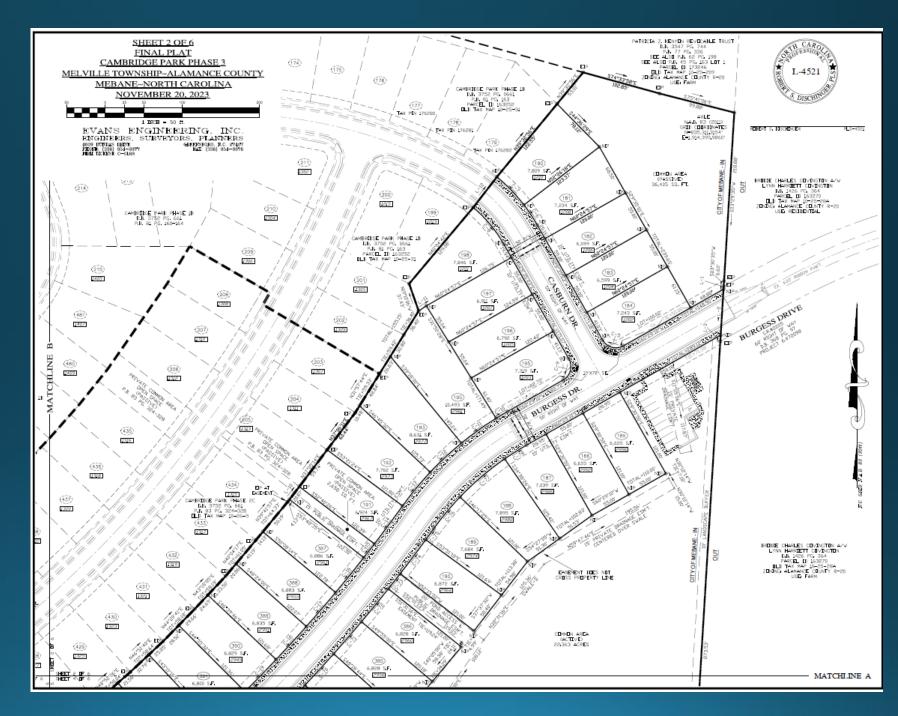
Consent Agenda

a. Final Plat Approval- Cambridge Park, Ph. 3A

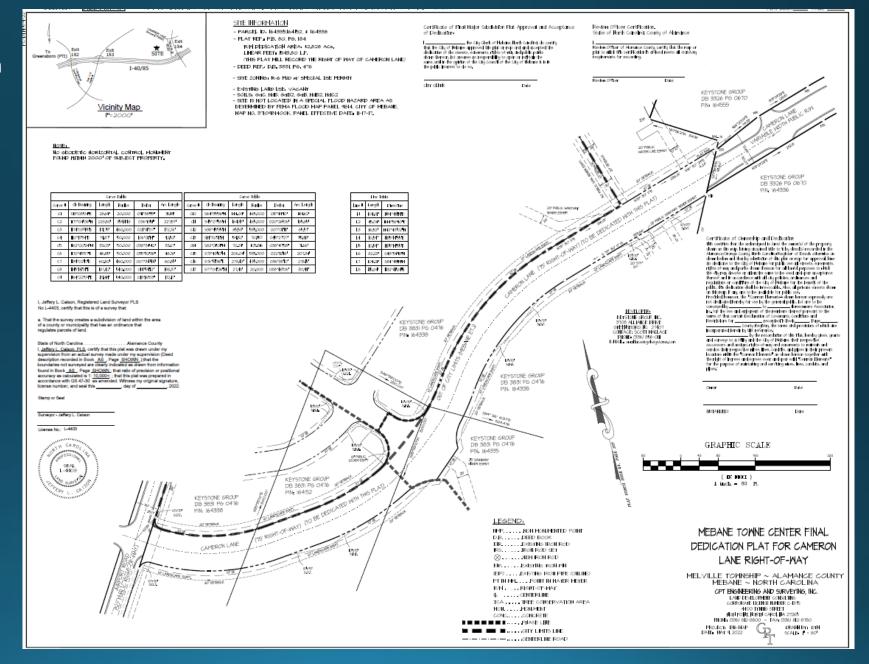
b. Final Plat Reapproval- Cameron Lane Right-of-Way Dedication



Final Plat- Cambridge Park, Ph. 3A



Final Plat Reapproval-Cameron Lane Right-of-Way Dedication

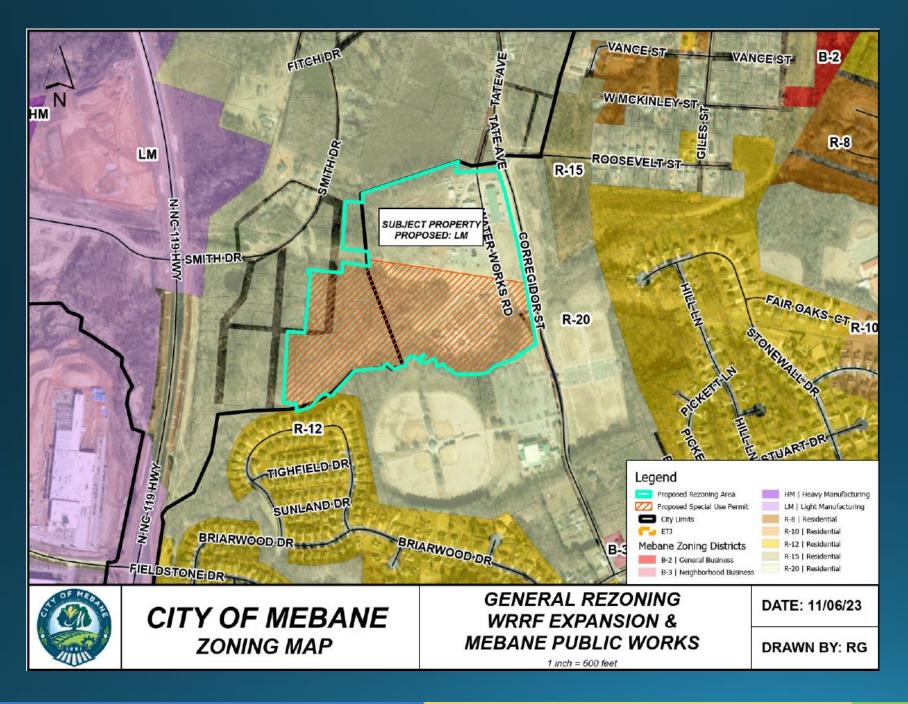




Ashley Ownbey, Development Director

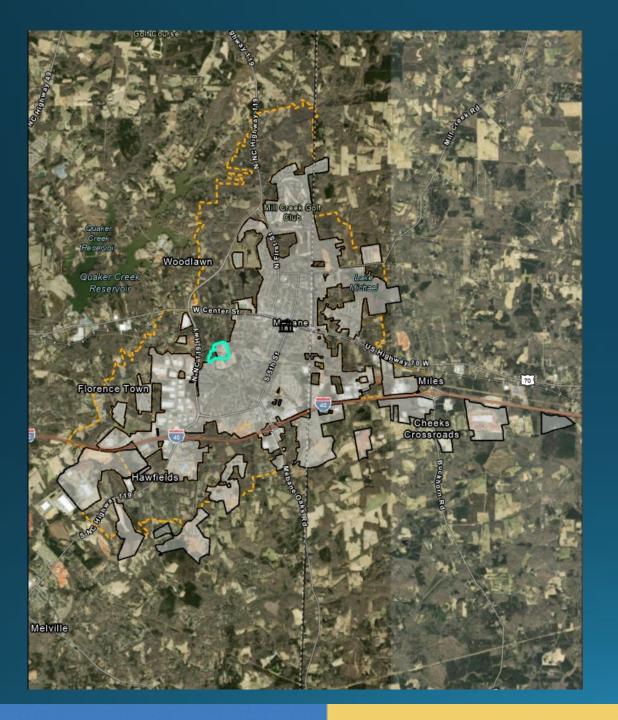
Public Hearing- Rezoning Request: R-20 to LM by City of Mebane





- Request by City of Mebane
- +/- 40.69 Acres
 - Recombination plat recorded 11/21/2023
- Existing zoning: R-20
- Requested zoning: LM





• Majority within City limits; west side of property in ETJ





- Existing Water Resource Recovery Facility and Public Works Department Facility
- Surrounding uses include:
 - Mebane Arts and Community Center
 - Residential
 - Vacant

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• NCIC





• *Mebane By Design* G-4 Secondary Growth Area and G-1 Mixed Use (NC-119 Bypass and US-70) Growth Area.



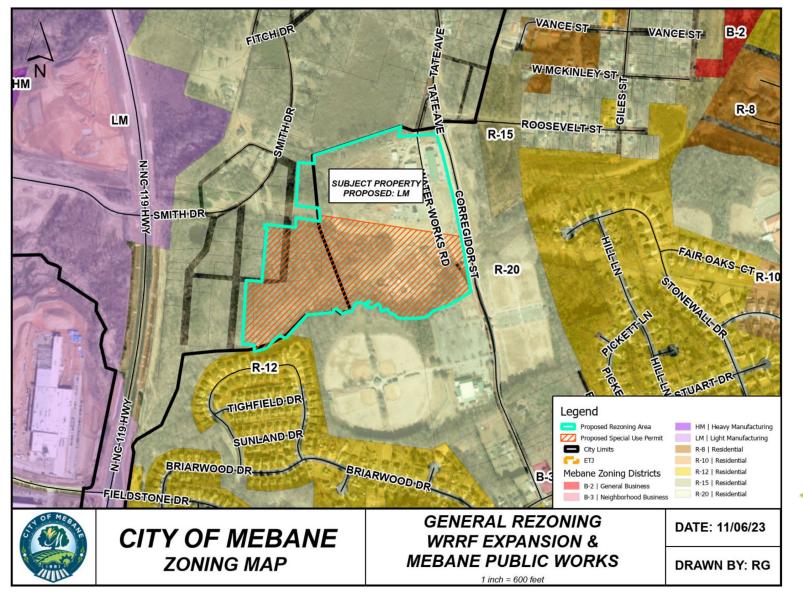


Applicant Presentation





Zoning Amendment





Zoning Amendment of Public Works R-20 to LM–Light Manufacturing

HISTORY

1997 - Public Works was relocated to its current site from N. First St. and Vine St. (Fire Station no. 2)

2008 – Accessory Structure added to the site (Fire Tower)

2013 to date – Accessory Structures have been added to the site (office addition, truck bays, and sheds)

ZONING AMENDMENT REQUEST

Public Works existed on a larger parcel which included the WRRF, MACC, and Soccer Fields. A subdivision map has been recorded that recombined minor property purchased by the City to the west side of the site and subdivided the property from the larger parcel creating a new 17.3-acre site.

The City is requesting a general zoning amendment to LM – Light Manufacturing as the appropriate zoning for the current use with <u>no waivers or conditions</u> meeting all buffer, setback, and allowed use requirements. This action will correct a historic non-conforming use, meeting current UDO requirements and being consistent with all other adopted Planning Documents.

There are no immediate plans to expand the current footprint of Public Works.





Zoning Amendment of the WRRF Site from R-20 to LM-Light Manufacturing

HISTORY

1915 – Sewer lines installed to the plant site. 1921 – Imhoff Cone treatment plant install discharging to Moadams Creek.

1960s – Aeration pond was installed to accompany the Imhoff Cone. 1971 – Plant upgrade to 0.8 MGD

- 1981 Upgrade to 1.2 MGD (added another basin, two new clarifiers, and a chlorination system).
- 1993 Upgrade to 2.5 MGD. 2009 Preliminary engineering report.
- 2016 Long Range Utility Plan. 2021 Plant expansion to 4.0 / 6.0 MGD preliminary design starts.

2023 – Renovations and equipment upgrade complete.

ZONING AMENDMENT REQUEST

The WRRF existed on a larger parcel which included Public Works, MACC, and Soccer Fields. A subdivision map has been recorded that recombined minor property purchased by the City to the west side of the site and subdivided the property from the larger parcel creating a new 23.3-acre site.

The City is requesting a general zoning amendment to LM – Light Manufacturing as the appropriate zoning for the current use with <u>no waivers or conditions</u> meeting all buffer, setbacks, and allowed use requirements. This action will correct a historic non-conforming use meeting the current UDO requirements and being consistent with all other adopted Planning Documents.

There are immediate plans to expand the current footprint of the WRRF.

A Special Use Permit is required for the major expansion of the site.

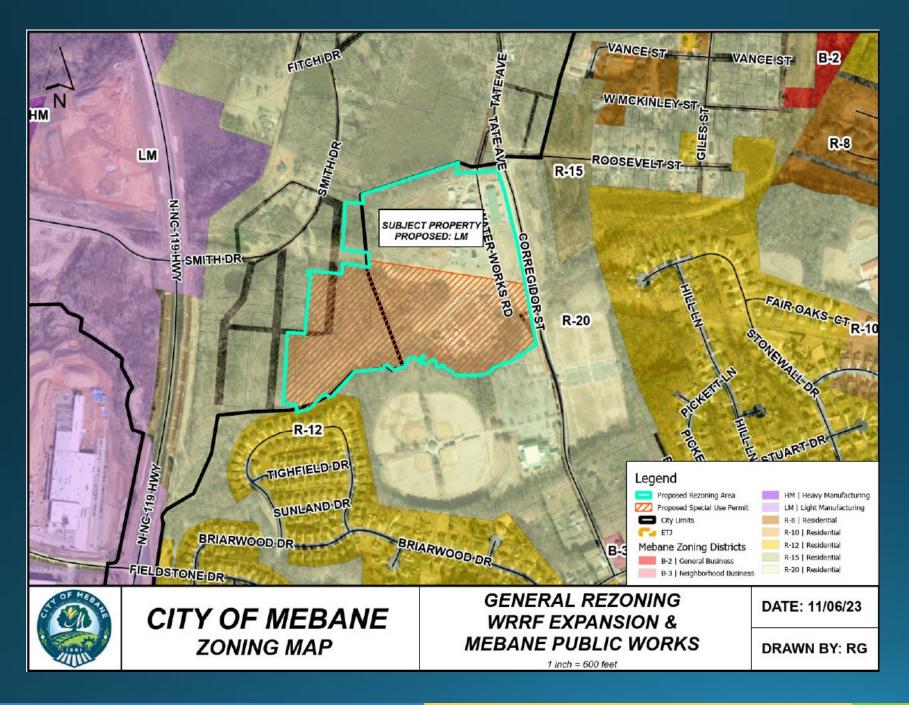




Ashley Ownbey, Development Director

<u>Public Hearing</u>-Special Use Request: Water Resource Recovery Facility Expansion by City of Mebane





WRRF Expansion Special Use Permit Request

- Request by City of Mebane
- +/- 23.35 Acres
- Requested zoning: LM





WRRF Expansion

Special Use Permit Request

• Majority within City limits; west side of property in ETJ

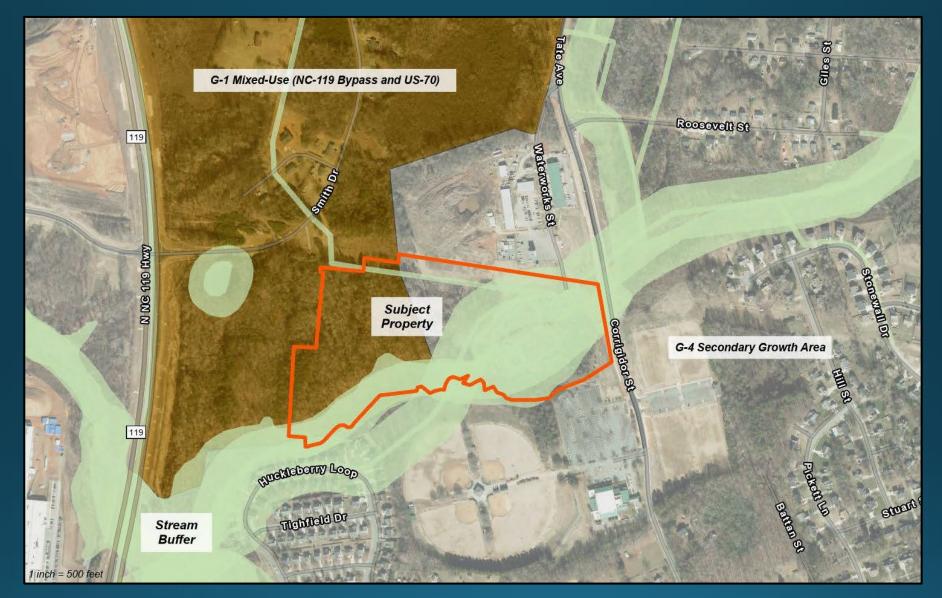




WRRF Expansion Special Use Permit Request

- Existing Water Resource Recovery Facility
- Surrounding uses include:
 - Mebane Public Works
 - Mebane Arts and Community Center
 - Residential
 - Vacant
 - NCIC

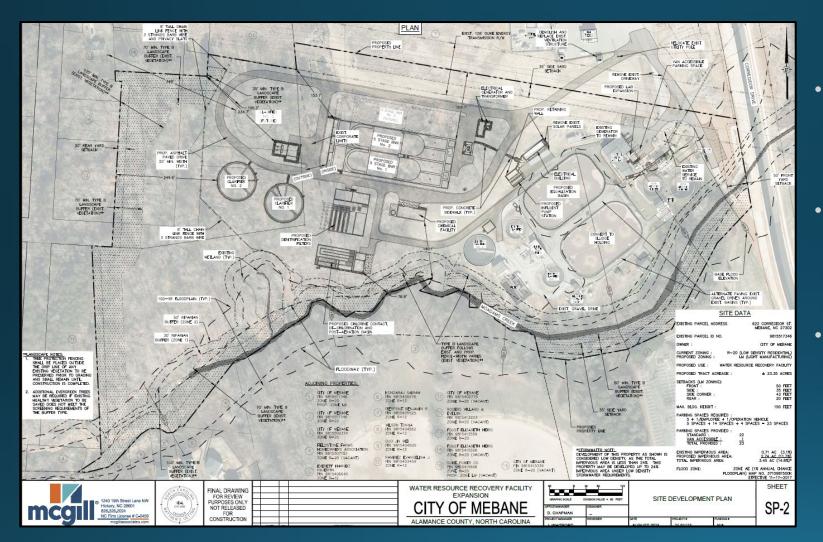




WRRF Expansion Special Use Permit Request

 Mebane By Design G-4 Secondary Growth Area and G-1 Mixed Use (NC-119 Bypass and US-70) Growth Area.





WRRF Expansion

Special Use Permit Request

- Special Use Permit requested to allow for expansion of the existing Water Resource Recovery Facility (WRRF) as shown on the site-specific plan.
- No multi-modal improvements required as there is an existing sidewalk on the east side of Corregidor Street and no road improvements are required.

Development Standards Required:

- All structures must be at least 300' from existing residences.
- Security Fencing
- Screening
- Outdoor Storage
- Dust

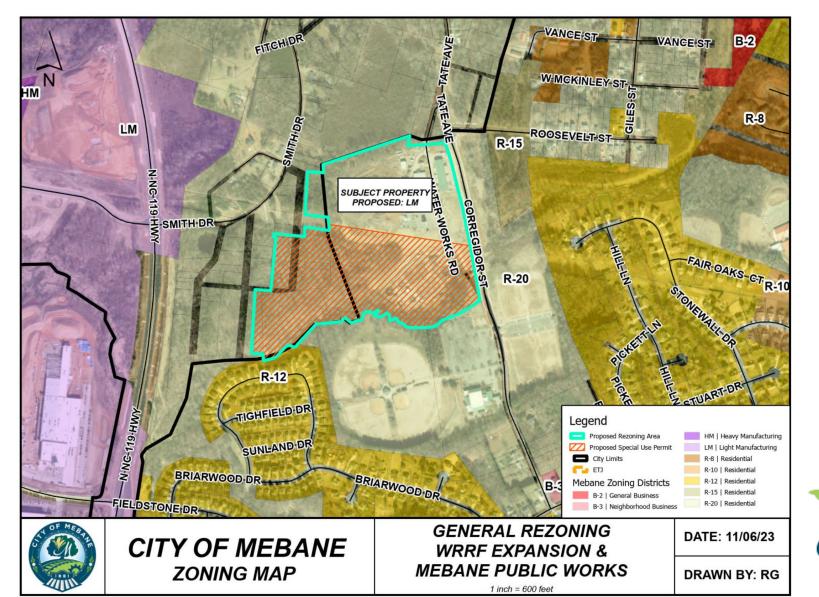




Applicant Presentation



Special Use Permit





Water Resource Recovery Facility





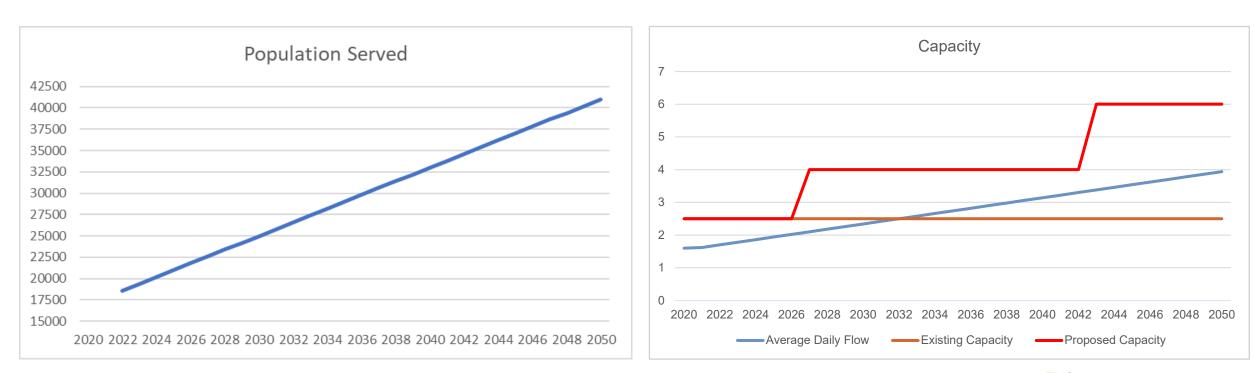


• Growth

- Industrial (Jobs)
- Commercial (Jobs)
- Residential (Population)
- Balanced growth
- City policies and plans
 - Comprehensive Land
 Development Plan
 - Long Range Utility Plan
 - "Paper" flow policy
 - Unified Development Ordinance



Need for Expansion Population-Based – Per Capita Flow Projections





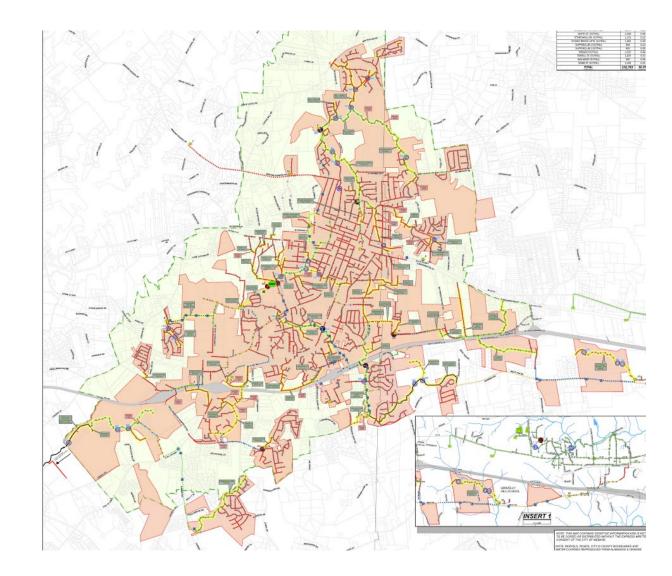




Alternative Analysis – Required by State

- Connection to Existing Public Sewer System
 - Graham
 - Burlington Eastside and Westside
- Land Application
- Public Access Reuse
- Expand Surface Discharge to Moadams Creek

















- Address Jordan Lake Rules
- New biological nutrient removal
 - 5 stage process:
 - Anaerobic
 - Anoxic
 - Aeration
 - Post anoxic
 - Reaeration
 - Clarification

- Enhanced filtration
- Disinfection
- Maintains the same discharge point



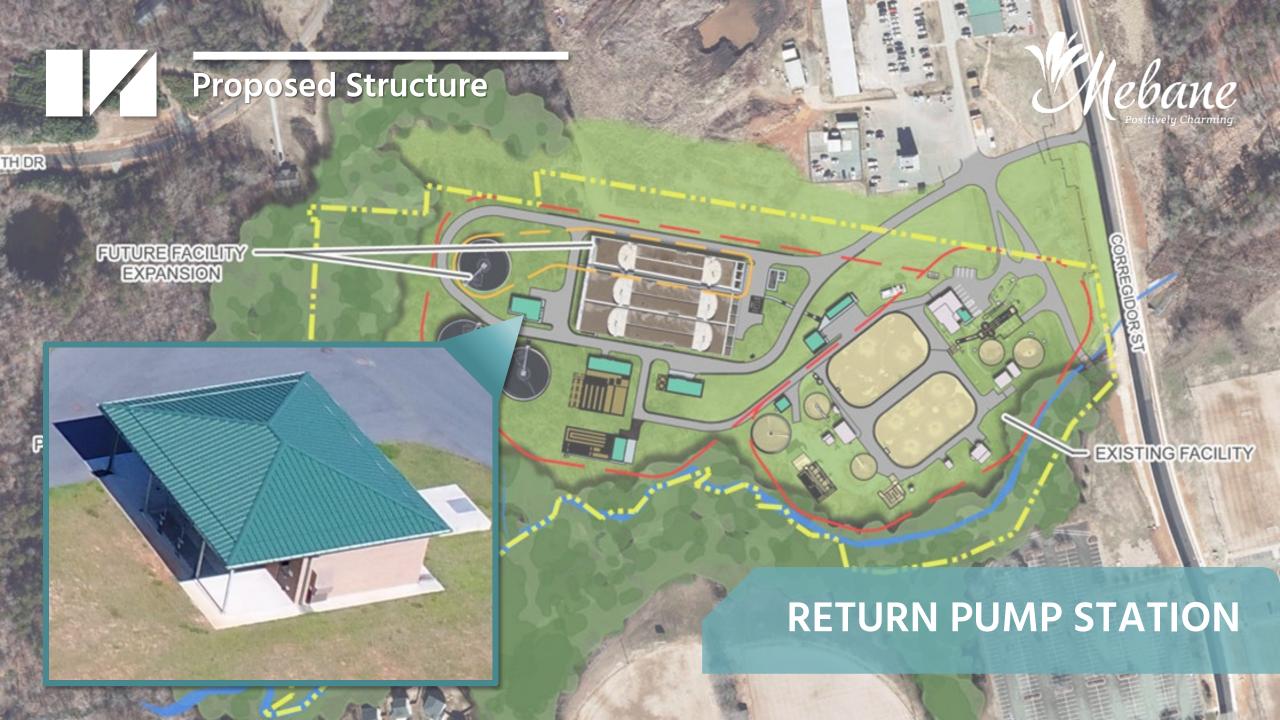




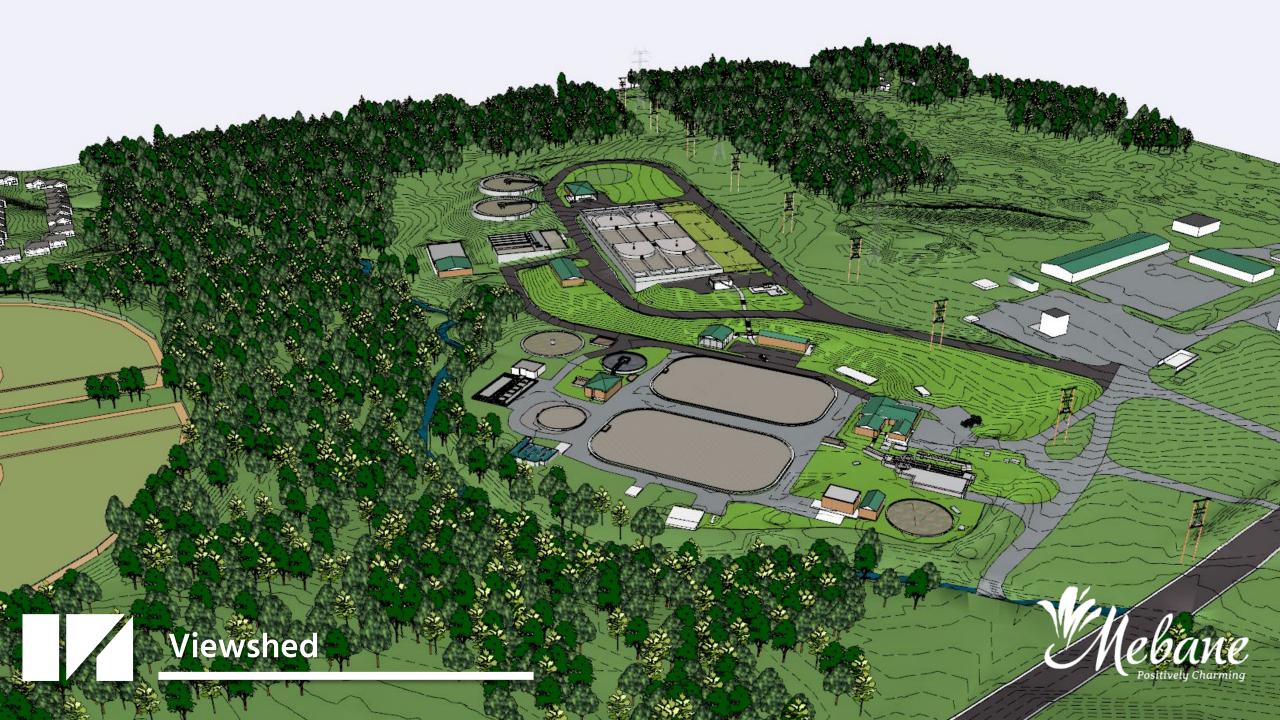














clarifiel



>500 ft to closest plant structure

OF O'

One

MORE.





ORIGINAL

RENOVATION











- Sources of Odor
 - Treatment processes
 - Biological process
 - Residuals processing

- Renovation project improvements
 - Residuals aeration
- Proposed project
 - Process sensitivity
 - Process monitoring





- Sources of Noise
 - Equipment and motors
 - Typically, aeration blowers
- Renovation project improvements
 - Residuals aeration
- Proposed project
 - Surface aerators
 - Locate any blowers in buildings







Environmental

- Improved treatment capabilities
 - Biological process
 - Residuals processing

Preparing for balanced growth

- Phased expansion as growth happens
- But continue to prepare for the future







- Will not materially endanger the public health or safety
 - Nuisance odors have been addressed in the design
 - Nuisance noise has been addressed in the design
 - Improvement treatment to meet new discharge permit requirements
 - Compliance with stormwater requirements
 - Site to be secured by fencing



- Will not substantially injure the value of adjoining or abutting property
 - No concerns about odor
 - No views of obnoxious processes
 - Does not present any hazards to the neighborhood
 - Compatible with nearby development





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Chelsea Polk	Greensboro, NC 27438
Travis Matherly	Telephone 336-282-8088
	Fax 336-282-9484
	Tax ID# 56-1653450

November 6, 2023

City of Mebane, NC C/O Mr. Franz Holt, PE Mebane City Engineer 106 E. Washington St. Mebane, NC 27302

RE: WRRF Facility – Special Use Permit Corregidor Street Mebane, NC

Dear Mr. Holt:

I understand that a special use permit is required for the existing WRRF under the Unified Development Ordinance (UDO). The treatment plant is proposed for the current and adjacent location on Corregidor Street. The purpose of this letter is to express my opinion as to any potential impact on values of surrounding properties as a result of the work, including its potential expansion.

The Water Resource Recovery Facility is proposed for expansion from 2.5 million gallons per day (MGD) to 4.0 MGD and eventually to 6.0 MGD capacity. The facility is located on approximately 23 acres of land and the expansion will be within that property boundary. Based on my observation of the existing plant, there are no concerns about odor from the plant nor views of obnoxious processes. I am confident that the expansion of the plant will not present any new hazards to the neighborhood.

Considering the type of recreational development located in this neighborhood and the limited amount of residential development in close proximity, it is my opinion that the WRRF facility will be compatible with nearby development and will not have any adverse effect on the value of abutting or surrounding properties. The wastewater treatment facility is needed to accommodate Mebane's continued growth which is of value to all surrounding property owners.

I appreciate the opportunity to be of service to you in this matter. If you have any questions or need additional information, please feel free to call.

J. Thomas Taylor, MAL SRA

Respectfully submitted,





- Will be in harmony with the area in which it is to be located
 - The WRRF is an existing use
 - Immediate properties to the west are vacant
 - Buffers will be maintained to adjacent residential properties
 - Similar zoning west of NC 119
 - City properties to north and south





- Will be in general conformity with the land use plan or other plans and policies officially adopted by the City Council
 - Unified Development Ordinance
 - Comprehensive Land Use Plan
 - Long Range Utility Plan
 - "Paper" flow policy





- Wednesday, November 1, 6:00 pm
- Invited 86 property owners within 300 feet of the property
- 8 community members attended
- Questions answered







Lawson Brown, City Attorney <u>Public Hearing</u>- Mandatory Amendment of Stormwater Bonding Requirements





Ashley Ownbey, Development Director Updates to the Bylaws and Rules of Procedure of the Mebane Planning Board





Aaron Davis, Recreation and Parks Director Recreation and Parks Master Plan Presentation







Recreation & Parks Comprehensive Master Positively Charming

City Council Review

b BerryDunn

December 4, 2023

The Path



Strategic Kick Off

- Critical Success Factors
- Key focus areas
- Meeting schedule
- Identification of **Key Stakeholders**
- Gathering of All Relevant Documents
- Briefing with **Decision Makers**







- Focus Groups • Interviews
- Surveys
- Online Engagement
- Inventory
- Other Providers
- Level of Service Analysis
- Quality, Quantity,
- Functionality
- - Context
- Trends

- All Assets
- All Program Locations
- GIS Component-Based
- Mapping
- Community Profile
 - Historical & Planning
- Demographics

- Findings & Visioning
- Presentation/Feedback Sessions
- Staff
- Stakeholders Decision Makers
- What We Have Discovered
- Key Issues Matrix
- Key Ideas and Themes
- Analysis
- Programming • Operations
- Maintenance
- Marketing & Communications
- Financial Resources



- Draft **Recommendations**
- Summary Findings
- Strategies
- Long-Term Vision • Short-Term Action
- Implications
- Financial
- Operational
- Maintenance
- Recommendations
- Action Plan

- Tasks
- Timing Costs
- Review & Revisions







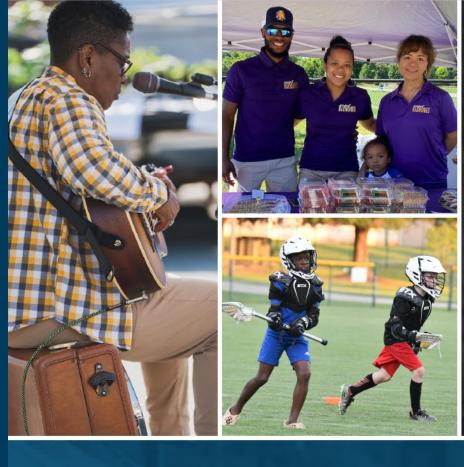


- Action Plan
- Annual Review

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BerryDunn

Typically our Strategic/Master Plans include a 5-year focus on operations, 10-year focus on capital, and 20 year strategic vision. Other elements and tools are added as needed for a community-specific plan.





RECREATION & PARKS Comprehensive Master Plan

Information Gathering The Process

Plan Development Tasks

Plan Development Tasks



Document collection and review



Organizational, financial, and recreation program analysis



Demographics and trends analysis



Park, facility inventory, and level of service

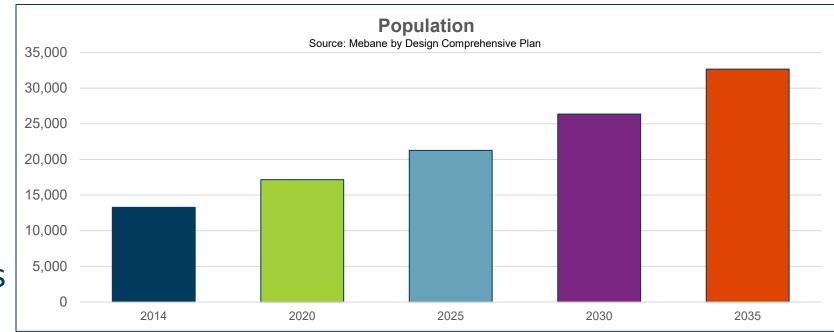


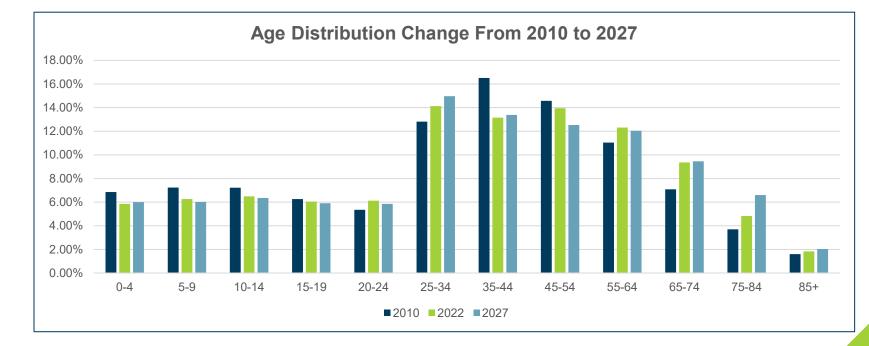
Engagement sessions



Recommendations—goals, strategies, and actions









Information Gathering Engagement & Responses



Community Engagement





Stakeholders and Focus Groups

311

Needs Assessment Survey

1,632

Social Pinpoint Unique Stakeholders

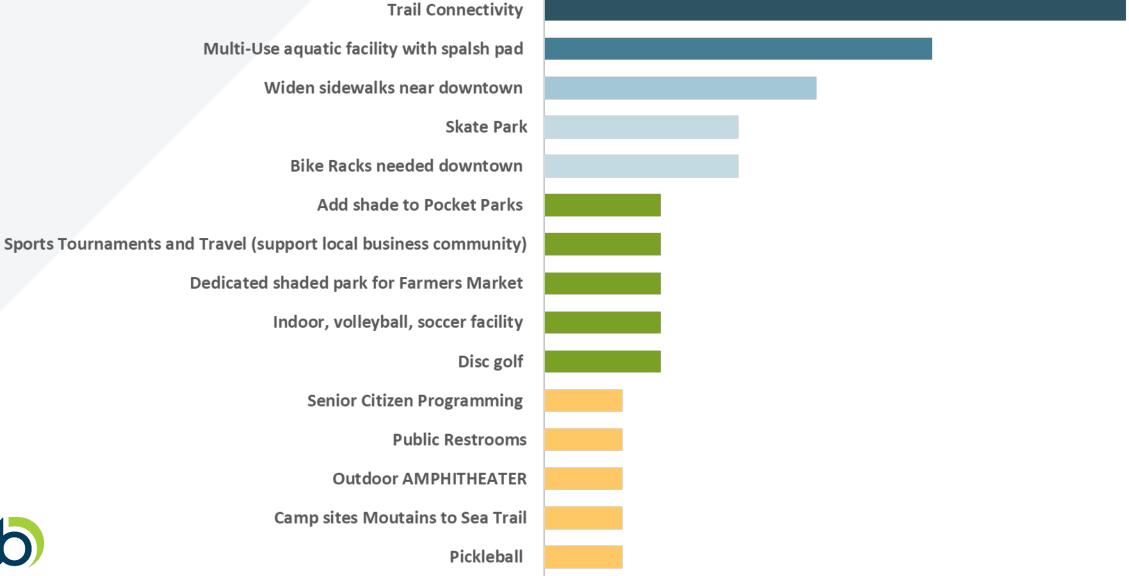
323

Social Pinpoint Comments

5,106 Social Pinpoint Site Visits

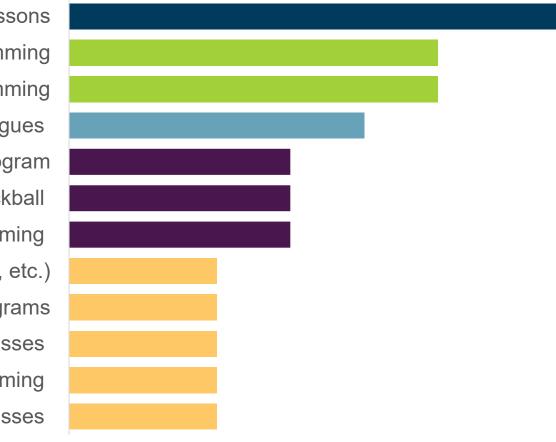


What new recreational <u>amenities</u> would you like to see in the future?

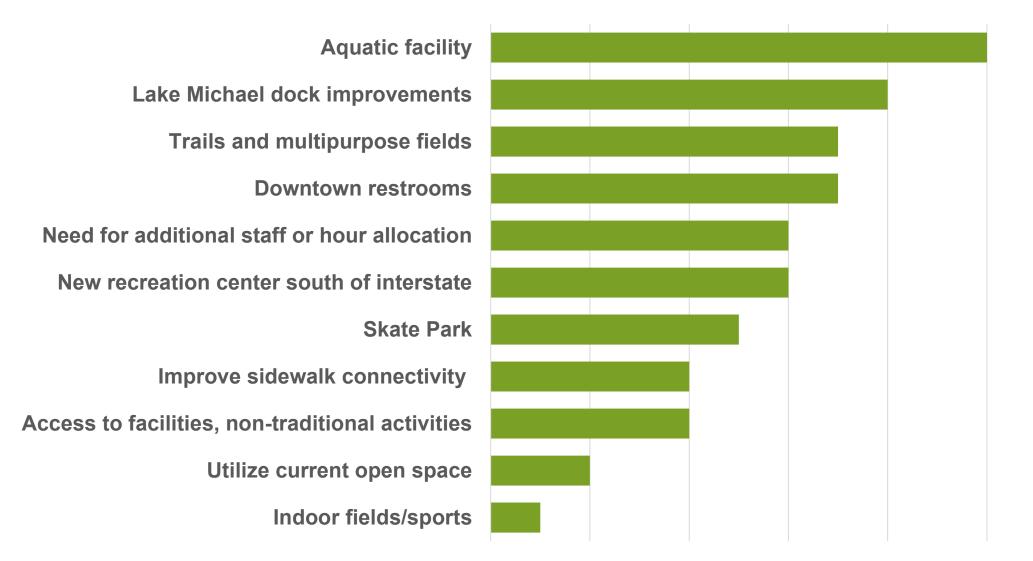


2 What **new recreational programs/activities** would you like to see available?

Swim Lessons Senior Programming Additional Marketing/Social Media/Programming Adult Classes and Leagues Extended Camp Program Adult Softball/Kickball Young Adult Programming Adventure Programming (kayaks, etc.) Afterschool Programs Cooking Classes Field Hockey Programming Yoga Classes



What **priorities** need to be considered while developing the recreation and parks master plan?



2 Most Important Programming Needs Over the Next 5-10 Years

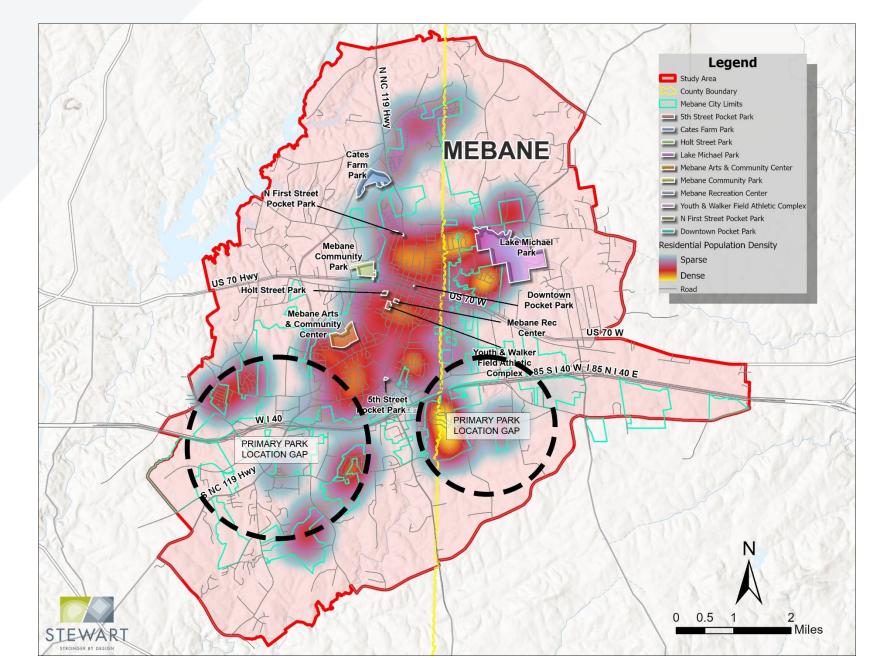
- Fitness/Wellness/Health Programs
- Swim Lessons
- Water Fitness
- Additional Teen and Youth Programs
- Adult Programs







Demographics – Potential Park Locations





Executive Summary

The Executive Summary for the Mebane Recreation and Parks Comprehensive Master Plan is intended to introduce and summarize key portions of the Plan. To gain a full understanding of the Plan, methodology, and data, each section and noted appendix documents should be reviewed throughout the Plan to use as comparison and support information.

The Key Findings Surfaced 4 Focus Areas



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Park and Facility Maintenance and Improvements



Recreation Program and Facility Needs

Review of Recommendations



Goal 1: Operations

Focus Area 1.1: Continue to operate as a resilient and flexible organization that adapts to changes in the Mebane community.

Focus Area 1.2: Manage the Recreation and Parks Department in a sound, responsible manner that emphasizes effective partnerships, joint ventures, stewardships, as well as staff and community involvement.

Focus Area 1.3: Maintain a highly functioning team that reflects the City of Mebane's community and emphasizes employee growth, retention, work/life balance, and staff involvement.

Focus Area 1.4: Foster and increase both existing and new financial opportunities for the department.

Recommendations Cont.

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Goal 2: Access and Connectivity

Focus Area 2.1: Provide an easily accessed and connected system of walking paths and trails that support local and potentially regional efforts for walking, biking, and hiking for exercise and for pleasure. (This goal should coincide with the recommendations of the City's Bike and Pedestrian Plan.)



Goal 3: Park and Facility Maintenance Improvements

Focus Area 3.1: Maintain existing facilities and provide a safe and equitable system of parks and natural areas that offer opportunities to enjoy nature and preserve the natural environment.

Goal 4: Recreation Program and Facility Enhancements

Focus Area 4.1: Offer access to recreation programs and services in response to the city's needs and encourage healthy lifestyles.



Goal 1: Operations

Focus Area 1.1: Continue to operate as a resilient and flexible organization that adapts to changes in the Mebane community.

STRATEGIES

FA 1:1.1 Prioritize programs, activities, and facilities that best meet the needs of the changing Mebane community.

FA 1:1.2 Evaluate existing resources, including partnership for seniors, teens, and youth opportunities, and develop strategies to address the information captured from the survey and community engagement sessions.

FA 1:1.3 Advance Mebane's Recreation and Parks support and the contributions to Mebane's quality of life and economic vibrancy through communication and ongoing engagement.

FA 1:1.4 Review current operating agreements and how they benefit the department for maximum potential.



Goal 1: Operations

Focus Area 1.2: Manage the Recreation and Parks Department in a sound, responsible manner that emphasizes effective partnerships, joint ventures, stewardships, as well as staff and community involvement.

STRATEGIES

FA 1:2.1 Develop a long-term funding strategy for capital improvements with new facilities and upgrades.

FA 1:2.2 Implement the Comprehensive Plan goals.

FA 1:2.3 Maintain optimal personnel levels, contracted services, and volunteer positions within Recreation and Parks.

FA 1:2.4 Implement financial strategies that support the Department at various levels such as partnerships, grants, dedicated funding, and revenue opportunities.

FA 1:2.5 Re-examine and document departmental policies, procedures, and processes.



Goal 1: Operations

Focus Area 1.3: Maintain a highly functioning team that reflects the City of Mebane's community and emphasizes employee growth, retention, work/life balance, and staff involvement.

STRATEGIES

FA 1:3.1 Evaluate staffing levels to optimize efficiency and new programming opportunities.

FA 1:3.2 Explore additional part-time staffing and/ or partnerships to fulfill community suggestions for a high LOS.

FA 1:3.3 Improve employee recruitment and retention.

Focus Area 1.4: Foster and increase both existing and new financial opportunities for the department.

STRATEGIES

FA 1:4.1 Explore developing and implementing a cost recovery and pricing philosophy and practice.

FA 1:4.2 Explore additional funding through the pursuit of grants and philanthropic opportunities.



Goal 2: Access and Connectivity

Focus Area 2.1: Provide an easily accessed and connected system of walking paths and trails that support local and potentially regional efforts for walking, biking, and hiking for exercise and for pleasure. (This goal should coincide with the recommendations of the City's Bike and Pedestrian Plan.)

STRATEGIES

FA 2:1.1 Continue with trail development and neighborhood connectivity at Cates Farm Park including Lake Michael.

FA 2:1.2 Improve walking and biking opportunities by increasing miles of developed pathways and trails within the system in collaboration with the Bike and Pedestrian Plan.

FA 2:1.3 Provide proactive management of trails and pathways that create safe and enjoyable user experiences for walking, biking, and access.

FA 2:1.4 Explore the opportunity for the expansion of facilities south of the interstate corridor.

FA 2:1.5 Offer access to recreation facilities, programs, and services that meet the City's needs, strengthen community, and encourage healthy lifestyles.

FA 2:1.6 Develop a feasibility study to determine connector opportunities to the Haw River and Mountains to the Sea Trails from the City.



Goal 3: Park and Facility Maintenance Improvements

Focus Area 3.1: Maintain existing facilities and provide a safe and equitable system of parks and natural areas that offer opportunities to enjoy nature and preserve the natural environment.

STRATEGIES

FA 3:1.1 Increase level of park service by expanding, repairing, upgrading, and/or replacing amenities noted on the inventory assessment.

FA 3:1.2 Increase acres of parks at or above standard for quality experiences (components and amenities) in a fair and equitable manner across the city with a focus south of the interstate.

FA 3:1.3 Develop an aquatic feasibility study to address the lack of water access for Mebane residents.

FA 3:1.4 Add and/or improve sustainability initiatives aligned with best practices in the parks and recreation field.

FA 3:1.5 Maintain parks, trails, and open spaces in a high-quality and proactive manner, providing adequate resources to help ensure parks are safe, clean, and green.

FA 3:1.6 Maintenance projects and annual maintenance needs should be funded on a regular schedule to address aging infrastructure.



Goal 4: Recreation Program and Facility Enhancements

Focus Area 4.1: Offer access to recreation programs and services in response to the city's needs and encourage healthy lifestyles.

STRATEGIES

FA 4:1.1 Begin the evaluation of program life cycles to provide a thorough analysis for maintaining, improving, or changing existing programming.

FA 4:1.2 Consider additional facility hours of operation, especially evening and weekends as space is available.

FA 4:1.3 Expand and offer a diverse array of programs that are reflective of the changing community in Mebane with a focus on diversity, equity, and inclusion.

FA 4:1.4 Increase marketing to non-users of city parks, programs, and facilities.

FA 4:1.5 Gather feedback and data on program participation.

FA 4:1.6 Explore opportunities for nontraditional recreation opportunities.

FA 4:1.7 Enhance special event programming within other areas of city facilities such as Cates Farm, Lake Michael, and other small pocket parks.

FA 4:1.8 Explore opportunities to expand/re-purpose the Old Rec and Youth Walker Field area.

FA 4:1.9 Expand the trail system around Lake Michael

FA 4:1.10 Complete an internal feasibility and site plan study of the land attached to the Mebane Community Park along Route 70.

Actions...Budget Impact...Lead Division...Completion Timeframe - Strategies

Goal 1: Operations

Focus Area 1.1: Continue to operate as a resilient and flexible organization that adapts to changes in the Mebane community.

Actions	Budget Impact	Lead Division	Completion Timeframe
Strategy FA1:1.1: Prioritize programs, activities, and facilities that best meet the needs of the changing Mebane community.	Staff Time	R&P Administration and Programming	Short-Term
Strategy FA1:1.2: Evaluate existing resources, including partnership for seniors, teens, and youth opportunities, and develop strategies to address the information captured from the survey and community engagement sessions.	Staff Time	R&P Administration	Short-Term



Thank You!

Lisa Wolff <u>lisa.wolff@berrydunn.com</u> 336.524.3097 berrydunn.com



Mayor Hooks Budget Amendment for the Purchase of Vacant Lot on Ruffin Street







Announcements:

- City offices will be closed on December 25th, 26th and 27th in observance of Christmas and on January 1st in observance of New Years Day
- January Council meeting will be held on January 8, 2024





Mayor Hooks Adjournment

